#### PRELIMINARY DRAFT

TEXAS LEGISLATIVE COUNCIL Special District Local Laws Code Chapter 9051 9/18/14

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28			DISTRICT NO. 10
29			SUBCHAPTER A. GENERAL PROVISIONS
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31	Sec.	9051.	.001. DEFINITIONS. In this chapter:
32		(1)	"Board" means the district's board of directors.
33		(2)	"Director" means a board member.
34		(3)	"District" means the Jefferson County Water

- 1 Control and Improvement District No. 10. (Acts 54th Leg., R.S., Ch.
- 2 245, Sec. 1 (part); New.)

#### 3 Source Law

Sec. 1. . . . [a conservation and reclamation district] to be known as "Jefferson County Water Control and Improvement District Number 10," . . .

#### 7 Revisor's Note

The definitions of "board" and "director" are added to the revised law for drafting convenience and to eliminate frequent, unnecessary repetition of the substance of the definitions.

#### 12 Revised Law

- Sec. 9051.002. NATURE OF DISTRICT. The district is a conservation and reclamation district in Jefferson County created under Section 59, Article XVI, Texas Constitution, for the purposes of:
- 17 (1) controlling, conserving, protecting, preserving, 18 distributing, and using surface water;
- 19 (2) producing, distributing, and using groundwater;
- 21 (3) regulating, controlling, and disposing of
- 22 sewerage, waste, and other refuse to prevent the contamination of
- 23 the public waters. (Acts 54th Leg., R.S., Ch. 245, Secs. 1 (part),
- 24 2 (part), 3 (part).)

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#### 25 <u>Source Law</u>

Sec. 1. Pursuant to and as expressly authorized by Section 59 of Article XVI of the Constitution of the State of Texas and in addition to the Districts into which the State has heretofore been divided, there is hereby created a conservation and reclamation district [to be known as "Jefferson County Water Control and Improvement District Number 10,"] which shall be recognized to be a governmental agency and body politic and corporate of this State.

Sec. 2. . . . by this Act the District shall be fully created and established within the boundaries hereinafter defined and . . . Without limiting the generality of the foregoing, the District hereby created shall be for the purpose of controlling, conserving, protecting, preserving, distributing and utilizing surface waters; for the purpose of producing, distributing and utilizing subsurface or underground waters; and for the purpose of regulating, controlling and disposing of sewerage, waste, and

other refuse to prevent the contamination of the public waters. . .

Sec. 3. The District hereby created and established, situated wholly within Jefferson County, Texas, . . .

#### Revisor's Note

- (1) Section 1, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, states that the district is created "in addition to the Districts into which the State has heretofore been divided." The revised law omits the quoted language as unnecessary because the absence of the language does not imply that the legislature could create a district outside its jurisdiction or that the district is not in addition to any other districts.
- Section 1, Chapter 245, Acts of the 54th (2) Legislature, Regular Session, 1955, provides that the Jefferson County Water Control and Improvement District No. 10 is "a conservation and reclamation district . . . which shall be recognized to be a governmental agency and body politic and corporate." The revised law omits the quoted language because it duplicates in substance a portion of Section 59(b), Article XVI, Texas Constitution, which provides that a reclamation district conservation and governmental agency and a body politic and corporate.
- (3) Sections 2 and 3, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, refer to the creation and establishment of the district. The revised law omits "fully created and established" and "hereby created and established" as executed.
- (4) Section 2, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides that "[w]ithout limiting the generality of the foregoing" the district is created for certain purposes. The revised law omits the quoted language because under

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- 1 Section 311.021(2), Government Code (Code
- Construction Act), it is presumed that all parts of a 2
- 3 statute are intended to be effective. Any applicable
- 4 limitations apply by their own terms.
- (5) Section 2, Chapter 245, Acts of the 54th 5
- 6 Regular Session, 1955,
- "subsurface or underground waters." The revised law 7
- "groundwater" 8 substitutes for "subsurface or
- underground waters" because that is the term used in 9
- Chapter 36, Water Code, and is the more commonly used 10
- and modern term. 11
- 12 Revised Law
- Sec. 9051.003. 13 LEGISLATIVE FINDING. The legislature finds
- 14 that the district is essential to the accomplishment of the
- purposes of Section 59, Article XVI, Texas Constitution. (Acts 54th 15
- 16 Leg., R.S., Ch. 245, Sec. 11 (part).)
- 17 Source Law
- 18 The Legislature hereby declares [that Sec. 11.
- the enactment hereof is in fulfillment of a duty conferred upon it] by Section 59 of Article XVI of the 19
- 20
- Constitution of Texas . . . that the District herein created is essential to the accomplishment of the 21 22
- purposes of said Constitutional provision; and . 23
- 24
- LIBERAL CONSTRUCTION OF 25 Sec. 9051.004. CHAPTER. This

Revised Law

- chapter shall be liberally construed to effect its purposes. 26 (Acts
- 54th Leg., R.S., Ch. 245, Sec. 11 (part).) 27
- 28 Source Law
- 29 All the terms and provisions of  $% \left\{ 1\right\} =\left\{ 1\right\} =\left\{$ Sec. 11. . . . All the terms and provisions of this Act are to be liberally construed to effectuate  $% \left( 1\right) =\left( 1\right) +\left( 1\right)$
- 30
- 31 the purposes herein set forth.
- 32 Revised Law
- Sec. 9051.005. CORRECTION OF INVALID PROCEDURES. 33 Tf a
- court holds that any procedure under this chapter violates the 34
- 35 constitution of this state or of the United States, the district by
- 36 resolution may provide an alternative procedure that conforms with
- the constitution. (Acts 54th Leg., R.S., Ch. 245, Sec. 12 (part).) 37

#### Source Law

Sec. 12. . . . [Federal or State Constitutions] . . . . Where any procedure hereunder may be held by any court to be violative of either of such Constitutions, the District shall have the power by resolution to provide an alternative procedure conformable with such Constitutions. . .

### Revisor's Note

Section 12, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides that the act may not be construed to violate the federal or state constitution and requires that action under the act comply with the constitutions. The revised law omits the reference to the federal constitution because, under the Supremacy Clause of the United States Constitution (Clause 2, Article VI), federal law always takes precedence over a state statute. revised law omits the reference to the constitution because the state legislature cannot modify constitutional provisions by statute. The omitted law reads:

Sec. 12. Nothing in this Act shall be construed to violate any provision of the Federal or State Constitutions, and all acts done under this Act shall be done in such a manner as will conform thereto, whether herein expressly provided or not. . . .

#### <u>Revisor's Note</u> (End of Subchapter)

Section 11, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, contains a legislative declaration of a constitutional "duty" to enact Chapter 245 as law and a legislative finding regarding the operation of that chapter. The revised law omits the declaration by the legislature as executed and omits the finding because it has no substantive effect. The omitted law reads:

Sec. 11. [The Legislature hereby declares] that the enactment hereof is in fulfillment of a duty conferred upon it [by

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1 Section 59 of Article TVXofthe 2 Constitution of Texas] wherein it 3 may empowered to pass such laws as preservation 4 appropriate in the and 5 conservation of the natural resources of the State; . . . that this Act operates on a 6 7 subject in which the State at large is 8 interested. . .

SUBCHAPTER B. DISTRICT TERRITORY AND ANNEXATION

#### 10 Revised Law

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- Sec. 9051.051. DISTRICT TERRITORY. The district is composed of the territory described by Section 3, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, as that territory may have been modified under:
- 15 (1) Subchapter O, Chapter 51, Water Code;
  - (2) Subchapter J, Chapter 49, Water Code; or
- 17 (3) other law. (New.)

#### 18 Revisor's Note

The revision of the law governing the district does not revise the statutory language describing the territory of the district to avoid the recitation of the description and because description may not be accurate on the effective date of the revision or at the time of a later reading. For the reader's convenience, the revised law includes a reference to the statutory description of district's territory and references to statutory authority to change the district's territory under Subchapter O, Chapter 51, Water Code, applicable to water control and improvement districts, and under Subchapter J, Chapter 49, Water Code, applicable to the district under Sections 49.001 and 49.002 of that chapter. The revised law also includes a reference to the general authority of the legislature to enact a law to change the district's territory.

#### 36 Revised Law

37 Sec. 9051.052. ANNEXATION OF DISTRICT TERRITORY BY 38 MUNICIPALITY. Territory contained in the district may not be

- 1 annexed, either wholly or partly, by a municipality unless the
- 2 annexation is approved by a majority of the voters voting in a
- 3 single election held jointly in the municipality and the district
- 4 for that purpose. (Acts 54th Leg., R.S., Ch. 245, Sec. 3A.)

#### 5 <u>Source Law</u>

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Sec. 3A. Territory contained within the District may not be annexed, either in whole or part, by a municipality unless the annexation is approved by a majority of the voters voting in a single election called and held jointly in the municipality and the District for that purpose.

#### <u>Revisor's Note</u>

Section 3A, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, refers to an election being "called and held." The revised law omits "called" because, in this context, the meaning of that term is included in the meaning of "held." Under Chapter 3, Election Code, all elections must be ordered (called) before they may be held.

#### SUBCHAPTER C. DISTRICT ADMINISTRATION

#### 21 Revised Law

Sec. 9051.101. COMPOSITION OF BOARD; TERMS. The board consists of five elected directors who serve staggered four-year terms that begin on May 16 following their election. (Acts 54th Leg., R.S., Ch. 245, Sec. 4 (part).)

#### 26 Source Law

Sec. 4. The District's powers shall be exercised through a Board of Directors consisting of five (5) members. . . The successors to the first Board of Directors shall be elected by the qualified voters of the District. . . Directors . . . shall be elected for staggered four-year terms, commencing on May 16th following their election. . .

## Revisor's Note

(1) Section 4, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides that "[t]he District's powers shall be exercised through" the board. The revised law omits the provision because it duplicates in substance provisions of Sections

- 49.051 and 49.057, Water Code. Throughout this chapter, the revised law omits law that is superseded by Chapter 49, Water Code, or that duplicates law contained in that chapter. Chapter 49 applies to the district under Sections 49.001 and 49.002 of that chapter.
- (2) Section 4, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides that the directors shall be elected by the "qualified voters of the District." The revised law omits the quoted language as unnecessary in this context because Chapter 11, Election Code, governs eligibility to vote in an election in this state and allows only "qualified" voters who are residents of the territory covered by the election to vote in an election.
- (3) Section 4, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, refers to the appointment of directors for terms that end in 1956 and 1957 and the election of directors for terms beginning in 1956 and 1957. The revised law omits those provisions as executed. The omitted law reads:
  - Sec. 4. . . . The Governor, with the advice and consent of the Senate, shall appoint two (2) members to the Board of Directors to serve for a term expiring on the 15th day of April, 1956, and three (3) members to serve for a term expiring on the 15th day of April, 1957. . . . Two (2) Directors shall be elected on the first Saturday in April, 1956, and three (3) on the first Saturday in April, 1957, and
- (4) Section 4, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides for the election of directors in even-numbered years on the first Saturday in May. The revised law omits the provision as superseded by Section 49.103(b), Water Code, as amended in 2005, which requires directors' elections to be held on the uniform election date in

May of even-numbered years. Under Section 41.001(a), 1 Election Code, the uniform election date in May is the 2 3 second Saturday of that month. The omitted law reads: 4 each Sec. 4. even-numbered year thereafter on the first Saturday in May 5 6 two or three [Directors], as appropriate, [shall be elected] . 7 Section 4, Chapter 245, Acts of the 54th 8 (5)Legislature, Regular Session, 1955, provides that a 9 director holds office until the director's successor 10 11 has been elected and qualified for office. The revised law omits that provision because it duplicates Section 12 17, Article XVI, Texas Constitution, which provides 13 that an officer in this state is to continue to perform 14 officer's 15 the duties until the successor 16 qualified. The omitted law reads: . . . [Each director] 17 Sec. 4. shall hold office until his successor has 18 19 been elected and has qualified. . . . 20 Revised Law 21 Sec. 9051.102. QUALIFICATIONS FOR OFFICE. A director must: be a resident, qualified voter; and 22 23 own taxable property in the district. (Acts 54th 24 Leg., R.S., Ch. 245, Sec. 4 (part).) 25 Source Law 26 Sec. 4. All members of the Board of 27 Directors shall be resident qualified electors, owning 28 taxable property within the area comprising the District. . . 29 Revisor's Note 30 31 Section 4, Chapter 245, Acts of the 54th 1955, 32 Legislature, Regular Session, refers t.o 33 "electors." The revised law substitutes "voter" for 34 "electors" because "voter" is the term used in the Election Code. 35 36 Revised Law Sec. 9051.103. DIRECTOR'S BOND. (a) Each director must 37

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qualify by giving bond in the amount of \$5,000 for the faithful

- 1 performance of the director's duties.
- 2 (b) The bond must be recorded in the official bond records
- 3 of the county. (Acts 54th Leg., R.S., Ch. 245, Sec. 4 (part).)

#### 4 Source Law

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Sec. 4. . . . When appointed or elected as aforesaid, the members of said Board of Directors shall qualify by taking the oath of office and executing the bonds hereinafter prescribed, and . . . Each Director shall subscribe to the Constitutional oath of office and give bond for the faithful performance of his duties in the amount of Five Thousand Dollars (\$5,000.00) and . . . The aforesaid official bonds shall be recorded in the Official Bond Records of the county. . .

#### Revisor's Note

4, Chapter 245, Acts of Section the 54th Legislature, Regular Session, 1955, provides that each director must qualify by "taking the oath of office" and shall "subscribe to the Constitutional oath of office." The revised law omits those provisions because Section 1, Article XVI, Texas Constitution, officers to take requires all the oath (or affirmation) before assuming office.

#### Revised Law

Sec. 9051.104. QUORUM. Any three members of the board constitute a quorum. (Acts 54th Leg., R.S., Ch. 245, Sec. 4 (part).)

#### 28 Source Law

Sec. 4. . . . Any three (3) members of the Board shall constitute a quorum for the adoption or passage of any resolution or order or the transaction of any business of the District. . .

## Revisor's Note

Section 4, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides that any three members of the board constitute a quorum "for the adoption or passage of any resolution or order or the transaction of any business of the District." The revised law omits the quoted language because "quorum" means the number of persons or votes necessary for a

1	body to act.						
2	Revised Law						
3	Sec. 9051.105. OFFICERS. The board shall elect from among						
4	its members a president, a vice president, and a						
5	secretary-treasurer. (Acts 54th Leg., R.S., Ch. 245, Sec. 4						
6	(part).)						
7	Source Law						
8 9 10 11	Sec. 4 Board of Directors shall organize by electing one (1) of their number as president, one (1) as vice-president, and one (1) as secretary-treasurer						
12	Revised Law						
13	Sec. 9051.106. EMPLOYEES. The board may employ engineers,						
14	attorneys, and other technical or nontechnical employees or						
15	assistants and set and provide the amount and manner of their						
16	compensation. (Acts 54th Leg., R.S., Ch. 245, Sec. 4 (part).)						
17	Source Law						
18 19 20 21 22	Sec. 4 The Board of Directors may employ engineers, attorneys and all other technical and non-technical employees or assistants and fix and provide the amount and manner of their compensation, and						
23	Revisor's Note						
24	Section 4, Chapter 245, Acts of the 54th						
25	Legislature, Regular Session, 1955, provides that the						
26	board shall "fix" the amount of compensation of						
27	district employees. Throughout this chapter, in this						
28	and similar contexts, the revised law substitutes						
29	"set" for "fix" because the terms are synonymous in						
30	these contexts and "set" is more commonly used.						
31	Revised Law						
32	Sec. 9051.107. EXPENDITURES. The board may provide for the						
33	payment of expenditures considered essential to the proper						
34	maintenance and administration of the district. (Acts 54th Leg.,						
35	R.S., Ch. 245, Sec. 4 (part).)						
36	Source Law						
37 38	Sec. 4 The Board of Directors may provide for the payment of expenditures deemed						

essential to the proper maintenance and administration of the District. . .

#### 3 Revised Law

- Sec. 9051.108. COMPENSATION OF DIRECTORS. (a) A director shall receive a fee of \$3 per day for attending each board meeting, except that not more than \$6 per day may be paid to a director for meetings held in any one calendar month.
- 8 (b) In all areas of conflict with Subsection (a) of this 9 section, Section 49.060, Water Code, takes precedence.
- director's compensation 10 (c) Α increased may bе as authorized by Section 49.060, Water Code, by resolution adopted by 11 the board in accordance with Subsection (e) of that section on or 12 after September 1, 1995. (Acts 54th Leg., R.S., Ch. 245, Sec. 4 13 14 (part); New.)

## 15 <u>Source Law</u>

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Sec. 4. . . . The members of the Board of Directors shall receive a fee of Three Dollars (\$3.00) per day for attending each meeting of the Board, provided that not more than Six Dollars (\$6.00) shall be paid to any Director for meetings held in any one calendar month.

#### Revisor's Note

245, Acts Section 4, Chapter of the 54th Legislature, Regular Session, 1955, provides that "[t]he members of the Board of Directors shall receive a fee of Three Dollars (\$3.00) per day for attending each meeting of the Board, provided that not more than Six Dollars (\$6.00) shall be paid to any Director for meetings held in any one calendar month." 49.060, Water Code, enacted in 1995 and applicable by its own terms to the district, also provides for a director's fees of office, computed on a rate per day of certain service, and, under Subsection (a-1) of that section, enacted in 2003, requires the board of each district to adopt a resolution limiting a director's total annual fees of office. Section 49.060(e) provides that, in all areas of conflict,

Section 49.060 takes precedence over all prior 1 statutory enactments and that, if the enactment of 2 that section would result in a fee increase, the 3 4 increase does not apply to a district unless the board by resolution authorizes payment of the higher fees. 5 It is unclear to what extent the quoted language may be 6 7 in conflict with Section 49.060. To preserve the ambiguity, the revised law includes the substance of 8 the quoted language and adds provisions necessary to 9 preserve the effect of Section 49.060 to the extent of 10 a conflict with that language. 11

#### 12 Revised Law

Sec. 9051.109. BUDGET. (a) Before the adoption of the district's annual tax rate, the president of the board must prepare, or have prepared, and the board must approve a budget to cover all proposed expenditures of the district for the succeeding tax year.

(b) The budget must:

- (1) be itemized to make as clear as practicable a comparison between the expenditures included in the proposed budget and the actual expenditures for the same or similar purposes for the preceding tax year;
- 23 (2) show as definitely as possible each project for 24 which appropriations are included in the budget and the estimated 25 amount of money included in the budget for each project; and
- 26 (3) contain a complete financial statement of the 27 district showing:
- 28 (A) all outstanding obligations;
- 29 (B) the cash on hand to the credit of each fund;
- 30 (C) the money received from all sources during
- 31 the preceding year;
- 32 (D) the money available from all sources during
- 33 the succeeding year;
- 34 (E) the estimated revenue available to cover the

1 proposed budget; and

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- 2 (F) the estimated tax rate required for the
- 3 succeeding tax year. (Acts 54th Leg., R.S., Ch. 245, Sec. 6 (part).)

## 4 Source Law

Prior to the time above specified for the fixing of the District's annual tax rate, the president of the Board of Directors shall prepare, or cause to be prepared, and the Board of Directors shall have officially and finally approved, a budget to cover all proposed expenditures of the District for the succeeding tax year. Such budget shall be itemized so as to make as clear as practicable a comparison between the expenditures included in the proposed budget and the actual expenditures for the same or similar purposes for the preceding tax year. Said budget shall be prepared so as to show as definitely as possible each of the various projects appropriations are set up in the budget, and the estimated amount of money carried in the budget for each of such projects. The budget shall also contain a complete financial statement of the District showing all outstanding obligations, the cash on hand to the credit of each and every fund, the funds received from during the previous year, sources the funds available from all sources during the ensuing year, the estimated revenue available to cover the proposed budget, and the estimated rate of tax which will be required for the succeeding tax year.

#### Revisor's Note

- (1) Section 6, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, refers to the "fixing" of the district's annual tax rate. The revised law substitutes "adoption" for "fixing" to conform to the terminology used in Section 26.05, Tax Code.
- (2) Section 6, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, refers to "funds" received by or available to the district. The revised law substitutes "money" for "funds" because, in that context, the meaning is the same and "money" is the more commonly used term.

#### Revisor's Note (End of Subchapter)

(1) Section 4, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides that directors' elections must be held in the manner

provided by "Chapter 25 of the General Laws adopted by the 39th Legislature at its Regular Session in 1925, as amended." Chapter 25 was incorporated in Chapter 3A, Title 128, Revised Statutes. The pertinent provisions of that chapter were codified in 1971 as Subchapter C, Chapter 51, Water Code. Chapter 715, Acts of the 74th Legislature, Regular Session, 1995, repealed many of the provisions of Subchapter C, Chapter 51, Water Code, and enacted similar provisions in Subchapter D, Chapter 49, Water Code. The revised law omits the reference to the election provisions because Chapter 51, Water Code, applies to the district under Section 9051.151 of this chapter and Chapter 49, Water Code, district under that section applies to the Sections 49.001 and 49.002, Water Code. The revised law omits "as amended" because under Section 311.027, Government Code (Code Construction Act), a reference to a statute applies to all reenactments, revisions, amendments of that statute unless expressly οr provided otherwise. The omitted law reads:

- Sec. 4. . . . The elections herein provided for shall be called, conducted and canvassed in the manner provided by Chapter 25 of the General Laws adopted by the 39th Legislature at its Regular Session in 1925, as amended. . . .
- (2) Section 4, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, describes the procedure for filling a board vacancy. The revised law omits that provision because it duplicates in substance Section 49.105(a), Water Code. The omitted law reads:
  - Sec. 4. . . . The Board of Directors shall fill all vacancies on the Board by appointment and such appointees shall hold office for the unexpired term for which they were appointed. . . .
  - (3) Section 1, Chapter 1449, Acts of the 75th

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Legislature, Regular Session, 1997, amended Section 4, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, to change the date for electing directors and the terms of directors. Section 2 of Chapter 1449 provided transition procedures regarding the election and terms of certain directors and provided that successor directors serve staggered four-year terms as provided by Section 4 of Chapter 245, as amended by that act. The revised law omits the transition procedures regarding the election and terms of certain directors as executed. In addition, the revised law omits the provision requiring that successor directors serve staggered four-year terms as provided by Section 4 of Chapter 245, as amended, because the relevant provisions of that section are revised in this chapter as Section 9051.101, and that section applies by its own terms to the terms of directors. The omitted law reads:

> Sec. 2. (a) Notwithstanding Section 245, of Chapter Acts the Regular Session, 1955, Legislature, amended by this Act, the Jefferson County Water Control and Improvement District No. 10 shall be governed by the board of directors serving on September 1, 1997, until the board elected on May 2, 1998, in accordance with Subsection (b) of this section takes office.

> (b) On May 2, 1998, five directors shall be elected to the board of directors  $\frac{1}{2}$ of the Jefferson County Water Control and Improvement District No. 10. The directors shall draw lots after election to select two directors to serve two-year terms and three directors serve four-year to Successor serve staggered directors four-year terms as provided by Section 4, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, as amended by this Act.

## SUBCHAPTER D. POWERS AND DUTIES

#### 42 Revised Law

Sec. 9051.151. GENERAL POWERS. (a) Except as otherwise provided by this chapter, the district has all the powers and duties

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- 1 granted to water control and improvement districts by Chapters 49
- 2 and 51, Water Code, and all other laws applicable to water control
- 3 and improvement districts.

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- 4 (b) The district may formulate and execute any plan
- 5 considered essential to the accomplishment of the purposes for
- 6 which it is created. (Acts 54th Leg., R.S., Ch. 245, Sec. 2 (part).)

## 7 <u>Source Law</u>

Sec. 2. That, provided as otherwise except District shall have all the powers, herein, the authority and duties granted to water control and improvement districts by Chapter 3A, of Title 128 of the Revised Civil Statutes of Texas, 1925, and all amendments and additions thereto heretofore or hereafter enacted, and all other laws of Texas applicable to water control and improvement districts. . . It shall, however, have the power to formulate and execute any and all plans deemed essential to the accomplishment of the purposes for which it is created. .

#### Revisor's Note

- (1) Section 2, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, refers to "powers, authority and duties." The revised law omits "authority" in this context because "authority" is included in the meaning of "powers."
- Section 2, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, refers to "Chapter 3A, of Title 128 of the Revised Civil Statutes Texas, 1925, and all amendments and additions thereto heretofore or hereafter enacted." The revised law substitutes a reference to Chapter 51, Water Code, for the quoted language because the relevant provisions of Chapter 3A, Title 128, Revised Statutes, were codified in 1971 as Chapter 51, Water Code. the reader's convenience, the revised law includes a reference to Chapter 49, Water Code, because Chapter 715, Acts of the 74th Legislature, Regular Session, 1995, repealed many provisions of Chapter 51, Water Code, and enacted similar provisions in Chapter 49,

Water Code. The revised law omits the reference to
"all amendments and additions thereto heretofore or
hereafter enacted" because under Section 311.027,
Government Code (Code Construction Act), a reference
to a statute applies to all reenactments, revisions,
or amendments of that statute unless expressly
provided otherwise.

#### 8 Revised Law

9 Sec. 9051.152. DISTRICT PROPERTY. (a) The district may 10 acquire, maintain, use, and operate property of any kind or any 11 interest in property necessary to the exercise of the powers, 12 rights, privileges, and functions of the district under this 13 chapter.

14 (b) The district may acquire property or an interest in 15 property as provided by Subsection (a) by purchase, construction, 16 lease, gift, or any other manner. (Acts 54th Leg., R.S., Ch. 245, 17 Sec. 8.)

#### 18 <u>Source Law</u>

Sec. 8. The District herein created is authorized to acquire by purchase, construction, lease, gift, or in any other lawful manner, and to maintain, use and operate any and all property of any kind, real, personal or mixed, or any interest therein necessary to the exercise of the powers, rights, privileges and functions possessed by the District under this Act.

#### Revisor's Note

- (1) Section 8, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides that the district is authorized to acquire property in any "lawful manner." The revised law omits "lawful" because, as a general principle of law, the district is authorized to perform only acts that are lawful.
- (2) Section 8, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, refers to "property of any kind, real, personal or mixed." The revised law omits the reference to "real, personal or

- mixed" property because under Section 311.005(4),

  Government Code (Code Construction Act), "property"

  includes both real and personal property, and "mixed"
- 4 property is property consisting of both real and
- 5 personal property.

#### 6 Revised Law

7 Sec. 9051.153. COST OF RELOCATING OR ALTERING PROPERTY. If

- 8 the district's exercise of the power of eminent domain, the power of
- 9 relocation, or any other power granted by this chapter makes
- 10 necessary relocating, raising, rerouting, changing the grade of, or
- 11 altering the construction of a highway, railroad, electric
- 12 transmission line, telegraph or telephone property or facility, or
- 13 pipeline, the necessary action shall be accomplished at the sole
- 14 expense of the district. (Acts 54th Leg., R.S., Ch. 245, Sec. 8A.)

## 15 <u>Source Law</u>

16 Sec. 8A. In the event that the District, in the 17 exercise of the power of eminent domain or power of relocation, or any other power granted hereunder, makes necessary the relocation, raising, rerouting or 18 19 changing the grade of, or altering the construction of 20 any highway, railroad, electric transmission line, telephone or telegraph properties and facilities, or 21 22 pipeline, all such necessary relocation, raising, rerouting, changing of grade or alteration of 23 24 25 construction shall be accomplished at the sole expense 26 of the district.

#### 27 <u>Revised Law</u>

- Sec. 9051.154. POWERS RELATING TO WATERWORKS OR SANITARY
- 29 SEWER SYSTEM. The district may purchase, construct, or otherwise
- 30 acquire a waterworks or sanitary sewer system and may:
- 31 (1) own and operate the system; and
- 32 (2) construct an addition, extension, or improvement
- 33 to the system. (Acts 54th Leg., R.S., Ch. 245, Sec. 2 (part).)

## 34 <u>Source Law</u>

Sec. 2. . . . The District is expressly authorized to purchase, construct or otherwise acquire a waterworks and sanitary sewer system, either or both, to own and operate the same, and to construct additions, extensions and improvements thereto.

## 40 Revised Law

Sec. 9051.155. CHARGES, FEES, AND TOLLS; PENALTY FOR

- 1 FAILURE TO PAY. The district may set and collect charges, fees, or
- 2 tolls for the services of its water and sanitary systems and
- 3 facilities and impose penalties for the failure to pay when due
- 4 those charges, fees, or tolls. (Acts 54th Leg., R.S., Ch. 245, Sec.
- 5 7.)

#### 6 Source Law

Sec. 7. The District shall have the right to fix and collect charges, fees or tolls for the services of its water and sanitary systems and facilities, and the District shall have the right to impose penalties for failure to pay when due such charges, fees or tolls.

#### 12 Revised Law

Sec. 9051.156. SURVEYS AND INVESTIGATIONS. The board may conduct or arrange for a survey or an engineering investigation to

15 provide information for the district to facilitate the

16 accomplishment of a district purpose. (Acts 54th Leg., R.S., Ch.

17 245, Sec. 4 (part).)

#### 18 Source Law

Sec. 4. . . The Board of Directors from time to time shall be authorized to make or cause to be made surveys and engineering investigations for the information of the District to facilitate the accomplishment of the purposes for which the District is created, and . . .

#### Revisor's Note

Section 4, Chapter 245, Acts of the 54th
Legislature, Regular Session, 1955, refers to the
board's authority to conduct surveys and engineering
investigations "from time to time." The revised law
omits the quoted language because the power to take an
action includes the power to act "from time to time."

#### 32 Revised Law

33 Sec. 9051.157. LIMITATION ON DISTRICT POWERS RELATING TO 34 GROUNDWATER. The district may not adopt or enforce a rule relating 35 to or require a permit for the production or use of groundwater by

36 others. (Acts 54th Leg., R.S., Ch. 245, Sec. 2 (part).)

#### 37 Source Law

Sec. 2. . . Such District, however, shall not have the power to formulate, promulgate or enforce any

rules or regulations pertaining to the production or use of underground waters by others or to require permits from them to produce or use underground waters. . . .

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#### Revisor's Note

- (1) Section 2, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, restricts the district's power to "formulate, promulgate or enforce" certain rules and regulations. The revised law substitutes "adopt" for "formulate" and "promulgate" because, in context, both "formulate" and "promulgate" are included in the meaning of "adopt" and "adopt" is the more commonly used term.
- (2) Section 2, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, refers to "rules or regulations" of the district. The revised law substitutes "rules" for "rules or regulations" because in context the terms are synonymous and under Section 311.005(5), Government Code (Code Construction Act), a rule is defined to include a regulation.
- (3) Section 2, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, refers to "underground waters." The revised law substitutes "groundwater" for "underground waters" for the reason stated in Revisor's Note (5) to Section 9051.002.
- SUBCHAPTER E. GENERAL FINANCIAL PROVISIONS

#### 27 Revised Law

Sec. 9051.201. TAX METHOD. The district shall use the ad valorem plan of taxation. (Acts 54th Leg., R.S., Ch. 245, Sec. 2 (part).)

## 31 Source Law

- 32 Sec. 2. . . [the District] . . . the ad valorem plan of taxation shall be used by it. . . .
- 34 Revised Law
- 35 Sec. 9051.202. AUTHORITY TO IMPOSE TAX; TAX ELECTION. (a)
- 36 If a tax is authorized at an election under Section 49.107, Water

- 1 Code, the district may impose a tax to provide money:
- 2 (1) necessary to construct or acquire, maintain, and
- 3 operate improvements, works, plants, and facilities considered
- 4 essential or beneficial to the district; or
- 5 (2) adequate to defray the cost of the maintenance,
- 6 operation, and administration of the district.
- 7 (b) An election for the imposition of taxes authorized by
- 8 this section must be ordered by the board. (Acts 54th Leg., R.S.,
- 9 Ch. 245, Sec. 5 (part).)

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10 <u>Source Law</u>

Sec. 5. The District may upon favorable a the qualified property taxpaying majority vote of electors of the District, voting at an election held for that purpose, levy, assess and collect a tax to provide funds necessary to construct or acquire, maintain and operate improvements, works, plants and facilities deemed essential or beneficial to District and also when so authorized at an election may and collect a tax to provide funds assess adequate to defray the cost of the maintenance and operation and for administration of the District. Elections for the voting of such tax shall be ordered Directors and shall be held the Board of conducted in the manner provided by Chapter 25, General Laws of the 39th Legislature, Regular Session, 1925, as amended.

### Revisor's Note

(1) Section 5, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides that the district may impose taxes if authorized by "a favorable majority vote of the qualified property taxpaying electors of the District, voting at an election held for that purpose." The revised law substitutes a reference to Section 49.107, Water Code, parts of which duplicate in substance provisions of Section 5.

To the extent that Section 5 limits the election to "qualified" voters, the revised law omits the requirement in this context for the reason stated in Revisor's Note (2) to Section 9051.101.

To the extent that Section 5 purports to limit the

- election to "property taxpaying electors," the revised law omits the requirement because in <u>Hill v. Stone</u>, 421 U.S. 289 (1975), the United States Supreme Court determined that property ownership as a qualification for voting is an unconstitutional denial of equal protection.
- (2) Section 5, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, refers to the district's power to "levy, assess and collect" a tax. The revised law throughout this chapter substitutes "impose" for "levy, assess and collect" because "impose" is the term generally used in Title 1, Tax Code, and includes the levy, assessment, and collection of an ad valorem tax.
- (3) Section 5, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, authorizes the district to levy, assess, and collect a tax to provide "funds" necessary or adequate for certain purposes. The revised law substitutes "money" for "funds" for the reason stated in Revisor's Note (2) to Section 9051.109.
- (4) Section 5, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides that tax elections "shall be held and conducted in the manner provided by Chapter 25, General Laws of the 39th Legislature, Regular Session, 1925, as amended." The revised law omits the quoted language for the reason stated in Revisor's Note (1) at the end of Subchapter C.
- (5) Section 5, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides that taxes levied by the district constitute a lien on the property against which they are levied and assessed and that limitations do not bar the collection or

enforcement of those taxes. The revised law omits the provision to the effect that taxes imposed by the district constitute a lien on the property taxed because it duplicates in substance Section 32.01, Tax Code, which provides that a tax lien attaches to property to secure the payment of all penalties, and interest imposed on the property. revised law omits the provision to the effect that limitations do not bar the collection or enforcement of those taxes because it was repealed by Section 6(b), Chapter 841, Acts of the 66th Legislature, Regular Session, 1979, which repealed all "general, local, and special laws" that conflicted with that act. The 1979 act enacted the Property Tax Code (Title 1, Tax Code), a comprehensive, substantive codification of the laws governing the administration of ad valorem taxes. Section 33.05, Tax Code, provides for a statute of limitations on suits to collect delinquent taxes. Sections 32.01 and 33.05, Tax Code, apply to the district under Section 1.02, Tax Code. The omitted law reads:

Sec. 5. . . All taxes levied by the District for any purpose shall constitute a lien on the property against which such taxes are levied and assessed and limitations shall not bar the collection or enforcement thereof.

#### Revised Law

Sec. 9051.203. TAX ASSESSOR AND COLLECTOR. The board shall appoint a tax assessor and collector. (Acts 54th Leg., R.S., Ch. 245, Sec. 6 (part).)

#### Source Law

Sec. 6. Prior to the issuance of bonds payable wholly or partially from ad valorem taxes and prior to the levy of taxes for any other purpose, the Board of Directors shall appoint a Tax Assessor and Collector and . . . .

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#### Revisor's Note

Section 6, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides that before issuing bonds payable wholly or partly from ad valorem taxes and before levying taxes for any other purpose, the board shall appoint a tax assessor and collector. The revised law omits the language about the initial bonds and the initial imposition of taxes as executed. The district has issued bonds payable wholly or partly from ad valorem taxes and has imposed taxes.

#### 12 Revised Law

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Sec. 9051.204. TAX RATE. The board shall set the tax rate of the district annually and certify the rate to the tax assessor and collector. (Acts 54th Leg., R.S., Ch. 245, Sec. 6 (part).)

#### 16 <u>Source Law</u>

Sec. 6. . . . it shall be the duty of the Board to fix the tax rate of the District for the current year and to certify such rate to the Assessor and Collector . . .

# 21 Revisor's Note 22 (End of Subchapter)

Section 6, Chapter 245, Acts of the 54th (1)Legislature, Regular Session, 1955, provides that the district's board shall appoint a board of equalization and equalize valuations. The revised law omits those provisions because they were repealed by Section 6(b), Chapter 841, Acts of the 66th Legislature, Regular Session, 1979, which repealed all "general, local, and special laws" that conflicted with that act. The 1979 act enacted the Property Tax Code (Title 1, Tax Code), a comprehensive, substantive codification of the laws governing the administration of ad valorem taxes. Under Title 1, boards of equalization were replaced by appraisal review board for each appraisal district. The omitted law reads:

Sec. 6. . . [the Board of Directors shall appoint] . . . a Board of Equalization consisting of five (5) members, and shall cause . . . valuations to be equalized and . . . The Board of Equalization shall be appointed annually. . . .

(2) Section 6, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides that the district's board shall cause taxes to be assessed. The revised law omits that provision because it was repealed by Section 6(b), Chapter 841, Acts of the 66th Legislature, Regular Session, 1979. See Revisor's Note (1). Title 1, Tax Code, provides the exclusive procedures for the assessment and collection of taxes by a taxing unit, including the district. Section 6.23(b), Tax Code, provides that the assessor and collector for a taxing unit other than a county shall assess, collect, or assess and collect taxes, as applicable, for the unit. Section 6.23(b), Tax Code, applies to the district under Section 1.02, Tax Code. The omitted law reads:

Sec. 6. . . [the Board of Directors . . . shall cause] taxes to be assessed,

(3) Section 6, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides that the district's board shall have tax rolls prepared. The revised law omits that provision because it was repealed by Section 6(b), Chapter 841, Acts of the 66th Legislature, Regular Session, 1979. See Revisor's Note (1). Section 26.09(a), Tax Code, requires the assessor for a taxing unit other than a county to calculate the tax imposed on each property included on the appraisal roll for the unit. Section 26.09(e), Tax Code, requires the assessor for a taxing unit to enter on the appraisal roll for the unit the amount of tax imposed on each property included on the roll and

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submit it to the governing body of the unit for approval and provides that the appraisal roll with amounts of tax entered as approved by the governing body constitutes the unit's tax roll. Section 26.09, Tax Code, applies to the district under Section 1.02, Tax Code. The omitted law reads:

Sec. 6. . . [the Board of Directors . . . shall cause] . . . tax rolls to be prepared. . .

(4) Section 6, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides that certain tax-related general laws relating to water control and improvement districts apply to The revised law omits that provision as district. unnecessary. To the extent those laws conflict with Title 1, Tax Code, the provision is repealed by Section 6(b), Chapter 841, Acts of the 66th Legislature, Regular Session, 1979. See Revisor's Note (1). To the extent those laws do not conflict with Title 1, Tax Code, the provision duplicates in substance that part of Section 9051.151 of this chapter that provides that the district has all the powers and duties granted by laws applicable to water control and improvement districts. The omitted law reads:

Sec. 6. Where applicable and not in conflict herewith, the General Laws relating to water control and improvement districts with reference to Tax Assessors and Collectors, Board of Equalization, tax rolls and the levy and collection of taxes and delinquent taxes, shall be applicable to this District. . . All provisions of the General Laws pertaining to the levy, assessment and collection of ad valorem taxes by water control and improvement districts, including the enforcement and processes thereof, the for collection of delinquent taxes therein shall provided be applicable to the District herein created.

(5) Section 6, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, requires the board

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to adopt the tax rate of the district within 10 days after the tax assessor and collector certifies the assessed valuation of property to the board and requires the board to certify the rate to the tax assessor and collector immediately after adopting it. The revised law omits the provisions regarding the timing of the adoption and certification of the tax rate because they were repealed by Section 6(b), Chapter 841, Acts of the 66th Legislature, Regular Session, 1979. See Revisor's Note (1). Section 26.05, Tax Code, requires the governing body of each taxing unit, before the later of September 30 or the 60th day after the date the certified appraisal roll received by the taxing unit, to adopt a tax rate for the current tax year and notify the assessor for the unit of the rate adopted. Section 26.05, Tax Code, formerly applied to the district under Section 1.02, Tax Code. Chapter 1423, Acts of the 77th Legislature, Regular Session, 2001, subsequently enacted Section 49.107(g), Water Code, which provides that certain sections of the Tax Code, including Section 26.05, Tax Code, do not apply to a district that is subject to Chapter 49, Water Code, including the district. To the extent that Chapter 49, Water Code, establishes procedures for the adoption of a tax rate notification of the rate adopted, the district is bound by those procedures. The omitted law reads:

Sec. 6. . . . Within ten (10) days after the amount of the assessed valuation of property shall have been certified to the Board of Directors by the Assessor and Collector of Taxes, [it shall be the duty of the Board to fix the tax rate of the District for the current year and to certify such rate to the Assessor and Collector] immediately after it shall have been fixed. . . .

(6) Section 6, Chapter 245, Acts of the 54th

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Legislature, Regular Session, 1955, requires the tax assessor and collector to show on the tax roll for each item of taxable property situated in the district the amount of tax imposed by the district. The revised law that provision because it duplicates substance provisions of Section 26.09, Tax Code. Section 26.09(a), Tax Code, requires the assessor for a taxing unit other than a county to calculate the tax imposed on each property included on the appraisal roll for the unit. Section 26.09(e), Tax Code, requires the assessor for a taxing unit to enter on the appraisal roll for the unit the amount of tax imposed on each property included on the roll and submit it to the governing body of the unit for approval and provides that the appraisal roll with amounts of tax entered as approved by the governing body constitutes the unit's tax roll. Section 26.09, Tax Code, applies to the district under Section 1.02, Tax Code. omitted law reads:

> Sec. 6. The Assessor Collector shall extend on the tax rolls as to each item of taxable property shown to be situated in the District the amount of tax levied by and for the District. . .

#### SUBCHAPTER F. BONDS

#### 26 Revised Law

subchapter, "net Sec. 9051.251. DEFINITION. In this revenue" means the gross revenue of the district minus the amount necessary to pay the cost of maintaining and operating the district and its property. (Acts 54th Leg., R.S., Ch. 245, Sec. 9(c) (part).) 31

## Source Law

33 The term "net revenues" as used in (c) this Act shall mean the gross revenues of the District 34 35 after deduction of such amounts therefrom as are necessary to pay the cost of maintaining and operating 36 37 the District and its properties.

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#### 1 Revised Law

- 2 Sec. 9051.252. ISSUANCE OF BONDS. (a) To accomplish
- 3 district purposes, the board may borrow money, issue bonds, and
- 4 prescribe the method of payment of the bonds by the use of net
- 5 revenue, taxes, or both net revenue and taxes.
- 6 (b) Bonds must be authorized by a board resolution.
- 7 (c) In the resolution authorizing the bonds, the district
- 8 may set aside an amount from the bond proceeds for:
- 9 (1) the payment of interest expected to accrue during
- 10 construction; and

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- 11 (2) a reserve interest and sinking fund.
- 12 (d) Bond proceeds may be used to pay all expenses
- 13 necessarily incurred in accomplishing district purposes, including
- 14 the expenses of issuing and selling the bonds.
- 15 (e) Pending the use of bond proceeds for the purpose for
- 16 which the bonds were issued, the board may invest the proceeds in
- 17 obligations of the United States. (Acts 54th Leg., R.S., Ch. 245,
- 18 Secs. 9(a), (b) (part), (f).)

## 19 <u>Source Law</u>

- Sec. 9. (a) In the accomplishment of the purposes for which the District is created, the Board of Directors is hereby authorized to borrow money, to issue bonds and to prescribe the method of payment thereof either by the use of net revenues, taxes, or both.
- (b) Bonds shall be authorized by resolution of the Board of Directors, . . .
  - (f) From the proceeds of the sale of bonds, the District may set aside an amount for the payment of interest expected to accrue during the construction, and a reserve interest and sinking fund, which such provisions shall be made in the resolution authorizing the bonds. Proceeds from the sale of bonds may also be used for the payment of all expenses necessarily incurred in accomplishing the purposes for which this District is created, including expenses of issuing and selling the bonds. Pending the use of bond proceeds for the purpose for which the bonds were issued, the Board of Directors may invest same in obligations of the United States of America.

#### 41 Revised Law

- 42 Sec. 9051.253. FORM OF BONDS. District bonds must be:
- 43 (1) signed by the president; and

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                (2)
                   attested by the secretary. (Acts 54th Leg., R.S.,
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    Ch. 245, Sec. 9(b) (part).)
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                                Source Law
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                     . . . They shall be signed by the president
                (b)
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          and attested by the secretary and . . . .
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                                Revised Law
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          Sec. 9051.254.
                           ELECTION FOR BONDS PAYABLE FROM AD VALOREM
    TAXES. (a) Bonds, other than refunding bonds, payable wholly or
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    partly from ad valorem taxes may not be issued unless authorized by
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    a majority of the district voters voting at an election.
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               The board may order an election under this section
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    without a petition. The order must specify:
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                (1) the time and places at which the election will be
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    held;
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                (2)
                     the purpose for which the bonds will be issued;
                     the maximum amount of the bonds;
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                (4)
                     the maximum maturity of the bonds;
                     the maximum interest rate;
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                (5)
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                (6)
                     the form of the ballot; and
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                     the presiding judge for each voting place.
               Notice of the election must be given by publishing a
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    substantial copy of the order in a newspaper of general circulation
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    in the district. The notice must be published once each week for
                            The first publication must be at least 14
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    two consecutive weeks.
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    days before the date of the election. (Acts 54th Leg., R.S., Ch.
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    245, Sec. 9(i) (part).)
                                Source Law
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                     . . . No bonds payable wholly or partially
          from ad valorem taxes (except refunding bonds) shall
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          be issued unless authorized by an election at which
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          only the qualified voters who reside in the District,
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          who own taxable property therein, and who have duly
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(i) . . . No bonds payable wholly or partially from ad valorem taxes (except refunding bonds) shall be issued unless authorized by an election at which only the qualified voters who reside in the District, who own taxable property therein, and who have duly rendered the same for taxation, shall be qualified to vote, and unless a majority of the votes cast at said election is in favor of the issuance of the bonds. Bond elections may be called by the Board of Directors without a petition. The resolution calling the election shall specify the time and places of holding the same, the purpose for which the bonds are to be issued the maximum amount thereof the maximum

issued, the maximum amount thereof, the maximum maturity thereof, the maximum interest rate, the form

of the ballot, and the presiding judge for each voting place. . . Notice of the election shall be given by publishing a substantial copy of the resolution calling the election in a newspaper or newspapers having general circulation in the District once each week for two consecutive weeks. The first publication shall be at least fourteen (14) days prior to the election. . .

#### Revisor's Note

- Section 9(i), Chapter 245, Acts of the 54th (1)Legislature, Regular Session, 1955, provides that the district may not issue bonds payable from ad valorem unless authorized by a majority of "the taxes qualified voters who reside in the District, who own taxable property therein, and who have duly rendered the same for taxation." The revised law omits the reference to "qualified voters who reside in the District" for the reason stated in Revisor's Note (2) to Section 9051.101. The revised law omits the reference to voting only by persons who own taxable property and render that property for taxation for the reason stated in Revisor's Note (1)9051.202.
- (2) Section 9(i), Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides that an election may be "called" by the board and refers to the "resolution calling the election." The revised law substitutes "order" for the quoted language because "called" or "calling" is included in the meaning of holding an election. Under Chapter 3, Election Code, all elections must be ordered (called) before they may be held.
- (3) Section 9(i), Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides that the presiding judge serving at each voting place shall appoint the necessary assistant judges and clerks for holding the election. The revised law omits the provision as superseded by the 1985 enactment of the

- Election Code, applicable to the district under Section 1.002, Election Code. Chapter 32, Election Code, governs the selection of election judges and clerks. The omitted law reads:
  - (i) . . . The presiding judge serving at each voting place shall appoint the necessary assistant judges and clerks for holding such election. . .
  - (4) Section 9(i), Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, requires that election returns be made to the board. The revised law omits that requirement because it duplicates in substance Sections 66.022 and 66.051(a), Election Code. Section 9(i) also requires the board to canvass the election returns. The revised law omits that requirement because it duplicates in substance Section 67.002, Election Code. The omitted law reads:
    - (i) ... The returns of the election shall be made to and canvassed by the Board of Directors of the District. . . .
  - Section 9(i), Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides that the laws relating to elections general apply to election under that section, except as otherwise provided by that act. The revised law omits that Section 1.002, Election provision because provides that the Election Code applies to all elections held in this state. An exception to the application of the Election Code would apply by its own terms. The omitted law reads:
    - (i) . . . The General Laws relating to elections shall be applicable to elections held under this Section of this Act, except as otherwise provided in this Act.

#### 36 Revised Law

37 Sec. 9051.255. BONDS PAYABLE FROM AD VALOREM TAXES; TAX 38 RATE. (a) If bonds are issued payable wholly or partly from ad

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- 1 valorem taxes, the board shall impose a tax sufficient to pay the
- 2 bonds and the interest on the bonds as the bonds and interest become
- 3 due.

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- 4 (b) The board may adopt the rate of a tax imposed under
- 5 Subsection (a) for any year after giving consideration to the money
- 6 received from the pledged revenue that may be available for payment
- 7 of principal and interest to the extent and in the manner permitted
- 8 by the resolution authorizing the issuance of the bonds. (Acts 54th
- 9 Leg., R.S., Ch. 245, Sec. 9(d).)

#### 10 Source Law

(d) Where bonds are issued payable wholly or partially from ad valorem taxes, it shall be the duty of the Board of Directors to levy a tax sufficient to pay the bonds and the interest thereon as such bonds and interest become due, but the rate of the tax for any year may be fixed after giving consideration to the money received from the pledged revenues which may be available for the payment of the principal and interest to the extent and in the manner permitted by the resolution authorizing the issuance of the bonds.

#### Revisor's Note

Section 9(d), Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides that the rate of the property tax for any year may be "fixed" by the board. The revised law substitutes "adopt" for "fixed" for the reason stated in Revisor's Note (1) to Section 9051.109.

#### Revised Law

Sec. 9051.256. ELECTION NOT REQUIRED FOR CERTAIN BONDS.

- 30 Bonds payable solely from the district's net revenue, from the
- 31 proceeds of any water contract, or from any source other than ad
- 32 valorem taxes may be issued pursuant to a board resolution without a
- 33 hearing or election. (Acts 54th Leg., R.S., Ch. 245, Sec. 9(i)
- 34 (part).)

#### 35 Source Law

(i) Bonds payable wholly from the District's net revenues, or from the proceeds of any water contract, or by any means other than ad valorem taxes, may be issued pursuant to resolution of the Board of Directors without the necessity of any hearing or election...

#### 1 Revised Law

- 2 Sec. 9051.257. BONDS SECURED BY REVENUE; ADDITIONAL BONDS.
- 3 District bonds may be secured by a pledge of all or part of the net
- 4 revenue of the district, or by the net revenue of one or more
- 5 contracts made before or after the issuance of the bonds, or other
- 6 revenue in the manner specified by board resolution. The pledge may
- 7 reserve the right, under conditions specified by the pledge, to
- 8 issue additional bonds that will be on a parity with or subordinate
- 9 to the bonds then being issued. (Acts 54th Leg., R.S., Ch. 245,
- 10 Sec. 9(c) (part).)

#### 11 Source Law

(c) Bonds may be secured by a pledge of all or any part of the net revenues of the District, or by the 12 13 net revenues of any one or more contracts theretofore 14 15 or thereafter made, or other revenues in such manner as be specified by resolution of the Board of ctors. Any such pledge may reserve the right, 16 may 17 Directors. 18 under conditions therein specified, to additional bonds which will be on a parity with or 19 20 subordinate to the bonds then being issued.

#### 21 Revised Law

- Sec. 9051.258. CHARGES FOR DISTRICT SERVICES. If district
- 23 bonds payable wholly or partly from revenue are issued, the board
- 24 shall set by contract with the persons who contract with it for a
- 25 water supply or water or sewer facilities the rates of compensation
- 26 for water sold and water or sewer services provided by the district.
- 27 The rates must be sufficient to pay:
- 28 (1) the expense of operating and maintaining the
- 29 district and its facilities; and
- 30 (2) all obligations incurred by the district as they
- 31 mature, including the reserve fund and other funds as may be
- 32 provided for the bonds or other contracts under the terms of the
- 33 bonds or other contracts and as may be provided in the board
- 34 resolution pertaining to the bonds or other contracts. (Acts 54th
- 35 Leg., R.S., Ch. 245, Sec. 9(e).)

#### 36 Source Law

37 (e) Where bonds payable wholly or partially from 38 revenues are issued it shall be the duty of the Board 39 of Directors to fix by contract with all cities, persons, firms, corporations or public agencies which may contract with it for a water supply or water and/or sewer facilities, such rates or compensation for water sold and water and/or sewer services furnished by the District as will be sufficient to pay the expenses of operating and maintaining the District and its facilities and to pay, as they mature, all such obligations incurred by it, including such reserve and other funds as may be provided for the bonds or other contracts under the terms thereof, and as may be provided in the Board of Directors resolution pertaining thereto.

#### Revisor's Note

- (1) Section 9(e), Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, refers to contracts with "cities, persons, firms, corporations or public agencies." The revised law omits the references to "cities," "firms," "corporations," and "public agencies" because under Section 311.005(2), Government Code (Code Construction Act), "person" is defined to include any legal entity.
- (2) Section 9(e), Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides that "rates or compensation" set by the board for water sold and water or sewer services provided by the district must be sufficient to pay certain expenses. The revised law substitutes a reference to "rates of compensation" because it is clear from the context that "rates or compensation" is a typographical error and that the legislature intended to refer to "rates of compensation" for water sold and water or sewer services provided.

#### 33 Revised Law

- Sec. 9051.259. REFUNDING BONDS. (a) The board may issue refunding bonds without an election to refund outstanding bonds issued under this subchapter and interest on those bonds.
- 37 (b) Refunding bonds may be issued to refund bonds of more 38 than one series.
- 39 (c) In the case of bonds secured wholly or partly by net 40 revenue, the district may:

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- 1 (1) combine the pledges for the outstanding bonds for
- 2 the security of the refunding bonds; or
- 3 (2) secure the refunding bonds by a pledge of other or
- 4 additional revenue.
- 5 (d) The provisions of this subchapter regarding the
- 6 issuance of other bonds and the rights and remedies of the holders
- 7 apply to refunding bonds. (Acts 54th Leg., R.S., Ch. 245, Sec.
- 8 9(h).)

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## 9 <u>Source Law</u>

(h) The Board of Directors is authorized to issue refunding bonds for the purpose of refunding any outstanding bonds authorized by this Act and interest thereon without the necessity of an election. Such refunding bonds may be issued to refund more than one series of outstanding bonds, and in the case of bonds secured in whole or in part by net revenues, the District may combine the pledges for the outstanding bonds for the security of the refunding bonds, and may secure them by other or additional revenues. The provisions of this Act with reference to the issuance of other bonds and their approval by the Attorney General and the rights and remedies of the holders shall be applicable to refunding bonds.

#### Revisor's Note

Section 9(h), Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, refers to the "approval by the Attorney General" of refunding bonds. The revised law omits the quoted language because it duplicates in substance Section 1202.003, Government Code. Throughout this chapter, the revised law omits law that is superseded by Chapter 1202, Government Code, or that duplicates law contained in that chapter. Chapter 1202, Government Code, applies under Sections 1202.001 and 1202.003(c), Government Code.

#### Revised Law

Sec. 9051.260. BONDS EXEMPT FROM TAXATION. A bond issued under this chapter, the transfer of the bond, and the income from the bond, including profits on the sale of the bond, are exempt from taxation by this state or by any political subdivision of this state. (Acts 54th Leg., R.S., Ch. 245, Sec. 10.)

#### Source Law

Sec. 10. The bonds issued hereunder and their transfer and the income therefrom, including the profits on the sale thereof, shall at all times be free from taxation by the State or by any municipal corporation, county, or other political subdivision or taxing district of the State.

#### Revisor's Note

Section 10, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, refers to a "municipal corporation, county, or other political subdivision or taxing district of the State." The revised law omits the references to "municipal corporation," "county," and "taxing district" because, in context, the terms are included in the meaning of "political subdivision" of this state.

## <u>Revisor's Note</u> (End of Subchapter)

Section 9(b), Chapter 245, Acts of the 54th (1)Legislature, Regular Session, 1955, provides that district bonds shall bear the date or dates and mature at the time or times determined by the board. revised law omits the provision because it duplicates provisions of Sections in substance 1201.021, 1201.022, and 1201.024, Government Code, which provide for the characteristics, terms of issuance, and form of a public security. Throughout this chapter, the revised law omits law that is superseded by Chapter 1201, Government Code, or that duplicates law contained in that chapter. Chapter 1201, Government applies to district bonds under Sections 1201.002 and 1201.003, Government Code. The omitted law reads:

- (b) [Bonds] . . . shall bear such
  date or dates, mature at such time or times,
  and . . . as the Board of Directors may
  determine. . . .
- (2) Section 9(b), Chapter 245, Acts of the 54th

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Legislature, Regular Session, 1955, provides that district bonds shall bear interest at the rate or rates determined by the board. The revised law omits that provision because it duplicates Sections 1201.021(2) and 1201.025, Government Code. The omitted law reads:

- (b) [Bonds . . . shall] . . . bear interest at such rate or rates [as the Board of Directors may determine.] . . .
- (3) Section 9(b), Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides that district bonds must bear the seal of the district. The revised law omits that provision because it is superseded by Section 1201.026(a), Government Code (enacted as Section 3, Bond Procedures Act of 1981 (Article 717k-6, Vernon's Texas Civil Statutes)), which provides that bonds may be signed with or without a seal. The omitted law reads:
- (b) . . . [They] . . . shall have the seal of the District impressed thereon.
  - (4)Section 9(b), Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides that district bonds may be sold at a price and under terms that the board determines to be the most advantageous and reasonable obtainable. The revised law omits that provision because it duplicates or is superseded by provisions of general law. Section 1204.006(b), Government Code, enacted as Section 2(a), Chapter 3, Acts of the 61st Legislature, Regular Session, 1969 (Article 717k-2, Vernon's Texas Civil Statutes), provides that an issuer may sell public securities "at any price." Section 1204.006(b), Government Code, applies to district bonds under Sections 1204.001 and 1204.002, Government Code. Section 1201.022, Government Code, as amended in 2001, provides that an issuer may sell public securities "under the terms

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- determined by the governing body of the issuer to be in the issuer's best interests." The omitted law reads:
  - (b) . . . All bonds may be sold at such price and under such terms as may be determined by the Board of Directors to be the most advantageous and reasonable obtainable, . . .
- Section 9(b), Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides that the interest cost to the district for district bonds may not exceed six percent per year. The revised law omits that provision as superseded by other law. Chapter 3, Acts of the 61st Legislature, Regular Session, 1969 (Article 717k-2, Vernon's Texas Civil Statutes), now Chapter 1204, Government Code, established a maximum for public securities. interest rate Section 1204.006, Code, Government reflecting the 1981 amendment of Article 717k-2 by Section 1, Chapter 61, Acts of the 67th Legislature, Regular Session, permits a public agency to issue public securities at any net effective interest rate of 15 percent or less. Section 1204.006, Government Code, applies to district bonds under Sections 1204.001 and 1204.002, Government Code. The omitted law reads:
  - (b) . . . [All bonds may be sold] . . . provided that the interest cost to the District, calculated by use of standard bond interest tables currently in use by insurance companies and investment houses does not exceed six per cent (6%) per annum. . . .
  - (6) Section 9(b), Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides that district bonds may be redeemed before maturity at the time and price specified in the resolution authorizing the bonds. The revised law omits that provision because it duplicates Sections 1201.021 and 1201.022, Government Code, which provide that a public security may be redeemed before maturity and be payable in

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- specified amounts and at specified times. The omitted law reads:
  - (b) . . . Within the discretion of the Board, bonds may be made callable and subject to redemption prior to their maturity at such time and at such prices as may be prescribed in the authorizing resolution. . . .
  - (7) Section 9(b), Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides that interest on district bonds may be payable annually or semiannually in the discretion of the board. The revised law omits that provision because it is superseded by Section 1201.021, Government Code (enacted as Section 3, Bond Procedures Act of 1981 (Article 717k-6, Vernon's Texas Civil Statutes)), which provides in part that a public security may be payable at the times and in the amounts specified by the governing body of the issuer. The omitted law reads:
    - (b) . . . Interest on all bonds shall be payable annually or semi-annually within the discretion of the Board of Directors. . . .
  - Section 9(b), Chapter 245, Acts of the 54th (8) Legislature, Regular Session, 1955, states that bonds may be issued in "one or more than one series and from time to time as required in carrying out the purpose of this Act." The revised law omits "one or more than one series" because it duplicates a provision of Section 1201.022, Government Code. The revised law omits "from time to time" because the power to issue bonds implies the power to do so at any time. The revised law omits "as required in carrying out the purpose of this Act" because Section 9(a), Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, revised in Section 9051.252, authorizes the district to issue bonds to accomplish the purposes for which the

district was created. The omitted law reads:

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- (b) . . . Bonds may be issued in one or more than one series and from time to time as required in carrying out the purpose of this Act.
- Section 9(g), Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides that bonds issued bу the district are "negotiable instruments within the meaning of the Negotiable Instruments Laws of this State." The revised law omits provision because the Uniform Negotiable (Articles 5932-5948, Instruments Act Revised Statutes) was repealed in 1965 when the Uniform Commercial Code was adopted (see Title I, Business & Commerce Code) and because the provision duplicates in substance Section 1201.041, Government Code, which provides that a public security is a negotiable instrument. The omitted law reads:
  - (g) All bonds issued by the District pursuant to the provisions of this Act shall constitute negotiable instruments within the meaning of the Negotiable Instruments Laws of this State. . .
- Legislature, Regular Session, 1955, provides that before bonds may be sold by the district, a certified copy of the proceedings for the issuance of the bonds and other information must be submitted to the attorney general; provides that if the attorney general finds that the bonds have been issued in accordance with law, the attorney general shall approve the bonds and execute a certificate of approval; requires that the certificate be filed and recorded in the office of the comptroller; prohibits the issuance of bonds until they have been registered by the comptroller; and requires the comptroller to register the bonds if the attorney general files with

the comptroller the attorney general's certificate approving the bonds and the proceedings for issuance of the bonds. The revised law omits those provisions as duplicative of or superseded by Chapter 1202, Government Code, enacted as Article 3, Chapter 53, Acts of the 70th Legislature, 2nd Called Session, 1987 (Article 717k-8, Vernon's Texas Civil Statutes). Section 1202.003(a), Government Code, requires bonds to be submitted to the attorney general. Section 1202.003(b), Government Code, provides for approval of the bonds by the attorney general and requires the attorney general to submit the approved bonds to the comptroller for registration. Section 1202.005, Government Code, requires registration of the bonds by the comptroller. The omitted law reads:

> . . . Before any bonds shall be sold by the District, a certified copy of the proceedings for the issuance thereof, including the form of such bonds, together any other information which with Attorney General of Texas may require, shall be submitted to the Attorney General, and if he shall find that such bonds have been issued in accordance with the law, he approve such bonds and execute shall certificate of approval which shall be filed in the office of the Comptroller of Public Accounts of the State of Texas, and be recorded in the records kept for that purpose. No bonds shall be issued until the same shall have been registered by Comptroller of Public Accounts, who shall so register the same if the Attorney General shall have filed with the Comptroller of Public Accounts his certificate approving the bonds, and the proceedings for the issuance thereof, as hereinabove provided.

(11) Section 9(g), Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, details various procedures regarding the attorney general's approval of bond contracts and proceedings. The revised law omits the portion of Section 9(g) regarding the incontestability of a bond and of a contract the proceeds of which are pledged to the payment of a bond

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as superseded by Section 1202.006, Government Code (enacted as Section 3.002(d), Chapter 53, Acts of the 70th Legislature, 2nd Called Session, 1987 (Article 717k-8, Vernon's Texas Civil Statutes)). Section 1202.006, Government Code, provides that after approval and registration of the bond, the bond and contract are incontestable for any reason. The omitted law reads:

- (g) When bonds οr the proceedings pertaining thereto recite that they are secured by a pledge of the proceeds of contracts theretofore made between the District and any city, district, or other of such copy contracts proceedings of the contracting parties shall be submitted to the Attorney General with the bond record, and if such bonds have been duly authorized and such contracts in compliance with law, made he shall approve the bonds and contracts and . When approved as aforesaid, the bonds and contracts shall be valid and binding and shall be incontestable for any cause.
- (12) Section 9(g), Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides that after approval the bonds shall be registered with the comptroller. The revised law omits that provision as superseded by Section 1202.005, Government Code (enacted in 1987 as Section 3.002(c), Chapter 53, Acts of the 70th Legislature, 2nd Called Session (Article 717k-8, Vernon's Texas Civil Statutes)). The omitted law reads:
  - (g) . . . [the Attorney General . . . shall approve the bonds and contracts and] the bonds shall then be registered by the Comptroller of Public Accounts. . . .

## Revisor's Note (End of Chapter)

(1) Section 2, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides that the district is not required to hold a confirmation election, a hearing on the exclusion of land, or a hearing on the adoption of a plan of taxation. The

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revised law omits the provision as executed. The provision is a transition provision addressing the applicability of provisions of the general laws in effect at the time of the district's creation that governed the creation of water control and improvement districts. A district created under the general laws in effect at that time would have been required at the time of its creation to hold a confirmation election and hearings on the exclusion of land from the district and the adoption of a plan of taxation. The omitted provision negates those general law requirements as inapplicable to this legislatively created district.

The omitted law reads:

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 Sec. 2. . . . It shall not be necessary, however, for the Board of Directors to call or hold a confirmation election, to hold a hearing on exclusion of lands or a hearing on the adoption of a plan of taxation, but . . .

(2) Section 12, Chapter 245, Acts of the 54th Legislature, Regular Session, 1955, provides that the act is severable. The revised law omits that provision because the same result is produced by application of Section 311.032, Government Code (Code Construction Act), which states that a provision of a statute is severable from each other provision of the statute that can be given effect. The omitted law reads:

Sec. 12. . . . If any provision of this Act shall be invalid, such fact shall not affect the creation of the District, or the validity of any other provision of this Act, and the Legislature here declares that it would have created the District and enacted the valid provisions of this Act, notwithstanding the invalidity of any other provision or provisions hereof.